Message Text

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PAGE 01 TOKYO 00847 01 OF 04 211516Z

53

ACTION EA-14

INFO OCT-01 EUR-25 ISO-00 EB-11 CIAE-00 DODE-00 PM-07 H-03

INR-10 L-03 NSAE-00 NSC-10 PA-04 RSC-01 PRS-01 SPC-03

SS-20 USIA-15 AID-20 COME-00 FRB-02 TRSE-00 XMB-07

OPIC-12 CIEP-02 LAB-06 SIL-01 OMB-01 CEA-02 SCI-06

FEA-02 INT-08 DRC-01 /198 W

----- 036150

PR 210845Z JAN 74

FM AMEMBASSY TOKYO

TO SECSTATE WASHDC PRIORITY 9388

INFO AMEMBASSY BERN

AMEMBASSY BONN

AMEMBASSY BRUSSELS

AMEMBASSY CANBERRA

AMEMBASSY THE HAGUE

AMCONSUL HONG KONG

AMEMBASSY LONDON

RUFHBGXAMEMBASSY LUXEMBOURG 264

AMEMBASSY PARIS

AMEMBASSY ROME

AMEMBASSY STOCKHOLM

USMISSION EC BRUSSELS

USMISSION OECD PARIS

LIMITED OFFICIAL USE SECTION 1 OF 4 TOKYO 00847

C O R R E C T E D C O P Y (LAST LINE OF TEXT OMITTED ON ORIGINAL MSG)

STATE ALO FOR T/IEP

E.O. 11652: GDS TAGS: EFIN, JA

SUBJECT: ENERGY: ECONOMIC SITUATION AND OUTLOOK - JAPAN

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PAGE 02 TOKYO 00847 01 OF 04 211516Z

REF: A. STATE 7324; B. STATE 3452; B. STATE 2951

SUMMARY: FOLLOWING IS INITIAL REPLY TO REFTELS WHICH REQUESTED REPORT ON IMPACT OF ENERGY SITUATION ON ECONOMIC OUTLOOK AND BALANCE OF PAYMENTS PROSPECTS. THIS MESSAGE COVERS REF A., PARAS 6A, B AND C, AS WELL AS REF C. QUESTIONS RAISED REF A, PARA D, BEING REPORTED SEPTEL. LATER MESSAGES WILL DEAL WITH SPECIFIC ASPECTS AND UPDATE INFO AS REQUESTED REF A, PARA 8. THIS AND OTHER REPORTS WILL CONTAIN REFERENCES TO MATERIAL PREVIOUSLY SUBMITTED WHICH IN MANY CASES TREATS SUBJECT IN GREATER DETAIL. END SUMMARY.

- 1. CURRENT ATTITUDE. GOVERNMENT OFFICIALS AND BUSINESSMEN NOW GENERALLY SOMEWHAT RELAXED ABOUT IMPACT OF ENERGY SITUATION AND ECONOMIC PROSPECTS FOR 1974, ALTHOUGH RECOGNIZING THAT IMPACT OF OIL PRICE INCREASED WILL INHIBIT RATE OF GNP GROWTH. MAJOR CURRENT CONCERN IS ACCELERATED PACE OF DOMESTIC INFLATION WHICH EXACERBATED BY OIL PRICE HIKES. IN VIEW OF ACCELERATED PRICE ADVANCE (WHICH SOME BELIEVE IS NOW CLOSE TO "HYPER-INFLATION" STAGE). THERE IS UNIVERSAL AGREEMENT ON CONTINUED NEED FOR STRONG DEFLATIONARY MEASURES ALREADY ENACTED. OFFICIALS BELIEVE POLICY ADEQUATE TO SUPPRESS EXCESS DEMAND AND HOPEFU THAT BY MARCH OR APRIL TIGHT SUPPLY SITUATION WILL HAVE EASED RELATIVE TO DOMESTIC DEMAND LEVELS THEN PREVAILING. NO CONCERN SHOWN ANYWHERE AT PRESENT TIME THAT POLICIES MIGHT LEAD TO "OVERKILL" AND THUS TO A PROLONGED RECESSION.
- 2. MATERIAL SHORTAGES AND RUNAWAY INFLATION IN JAPAN PREDATE MEA OIL CUTBACKS AND PRICE HIKES, WHILE OIL CRISIS HAS COMPOUNDED DOMESTIC ECONOMIC PROBLEMS AND RESULTED IN TOUGHER DEFLATIONARY MEASURES. FULL ACCOUNT OF SITUATION AND POLICIES THROUGH MID-DEC. TRANSMITTED IN RECENT ECONOMIC TREANDS REPORT (A-977 DATED 12/17/73). MORE RECENT DEVELOPMENTS EXTENSIVELY REPORTED BY CABLES. EMBASSY STRESSES IMPOSSIBILITY OF COMPLETELY IDENTIFYING OR DISENTANGLING ECONOMIC SITUATION OR POLICIES LIMITED OFFICIAL USE

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PAGE 03 TOKYO 00847 01 OF 04 211516Z

ATTRIBUTABEL ON THE ONE HAND TO OIL SITUATION FROM ALL OTHER FACTORS ON THE OTHER.

3. SHORTAGES: CONTRARY TO JAPANESE FEARS FOLLOWING INITIAL OIL CUTBACK, ECONOMIC DISRUPTION HAS BEEN MUCH MILDER THAN ANTICIPATED IN DARKEST MOMENTS. DOMESTIC CONSUMER GOODS SHORTAGES THAT HAVE DEVELOPED ARE DUE IN MANY INSTANCES TO LOCAL HOARDING/SPECULATION BY

DISTRIBUTORS AND CONSUMERS. FOR SOME CONSUMER GOODS DEALERS CHARGE WHATEVER PRICE THEY WISH AND HOUSEWIVES FIND PRICES MARKED UP SEVERAL TIMES EVEN WITHIN ONE DAY. MITI INVESTIGATING AND UNCOVERING SOME HOARDS OF ESSENTIAL CONSUMER ITEMS. SPECULATIVE BUYING/HOARDING MUCH MORE PERVASIVE THAN ORIGINALLY ESTIMATED AND CREATING GROWING UNREST AMONG CONSUMERS. IN INDUSTRIAL SECTOR, SHORTAGES (SOME OF LONG STANDING) APPARENT IN NOV-DEC 1973 WITH SITUATION EXPECTED TO WORSEN DURING FIRST QUARTER 1974 AS REPORTED SEPTEL. JAN INCREASE IN WPI ALREADY 2.2 PERCENT IN FIRST 10 DAYS AND OFFICIALS EXPECT RISE FOR ENTIRE MONTH TO EXCEED ENORMOUS 7.1 PERCENT INCREASE FROM NOV TO DEC. THESE FIGURES DO NOT REFLECT HIGHER PETROLEUM COSTS WHICH ONE SENIOR OFFICIAL ESTIMATED WOULD ALONE LEAD TO 4.5 PERCENT INCREASE IN WPI. THUS, IMMEDIATE PROSPECT IS FOR FURTHER WORSENING OF INFLATIONARY SITUATION OVER NEXT FEW MONTHS WITH SOME DELAY FO FULL EFFECTS ON CONSUMER PRICE INDEX. INFLATIONARY EFFECT OF RECENT YEN DEVALUATION CONSIDERED REGRETTABLE BUT NECESSARY IN VIEW OF EXIGENY OF PREVENTING FURTHER RESERVE DRAINS.

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PAGE 01 TOKYO 00847 02 OF 04 211045Z

20

ACTION EA-14

INFO OCT-01 EUR-25 CIAE-00 DODE-00 PM-07 H-03 INR-10 L-03

NSAE-00 NSC-10 PA-04 RSC-01 PRS-01 SPC-03 SS-20

USIA-15 AID-20 COME-00 EB-11 FRB-02 TRSE-00 XMB-07

OPIC-12 CIEP-02 LAB-06 SIL-01 OMB-01 CEA-02 SCI-06

FEA-02 INT-08 DRC-01 ISO-00 /198 W

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P R 210845Z JAN 74 FM AMEMBASSY TOKYO TO SECSTATE WASHDC PRIORITY 9389 INFO AMEMBASSY BERN AMEMBASSY BONN AMEMBASSY BRUSSELS AMEMBASSY CANBERRA AMEMBASSY THE HAGUE
AMEMBASSY LUXEMBOURG
AMCONSUL HONG KONG
AMEMBASSY LONDON
AMEMBASSY PARIS
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LIMITED OFFICIAL USE SECTION 2 OF 4 TOKYO 00847

STATE ALSO FOR T/IEP

4. FOLLOWING IS RESPONSE TO REFTEL A, PARA 6A. MONETARY AND FISCAL POLICIES. LATEST ANTIINFLATIONARY STRATEGY APPROVED BY CABINET DEC 29. OBJECTIVE IS SUBSTANTIAL SLOWDOWN IN NOMINAL GNP GROWTH THROUGH RESTRAINING INCREASES IN GOVERNMENT SPENDING AND PRIVATE INVESTMENT. DEFLATIONARY JFY 74 BUDGET LIMITED OFFICIAL USE

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PAGE 02 TOKYO 00847 02 OF 04 211045Z

(REPORTED TOKYO 63 AND A-39 DATED JAN 17, 1974) CALLS FOR SMALLEST PERCENT INCREASE IN EXPENDITURE IN PAST THREE YEARS (19.7 PERCENT FOR GENERAL ACCOUNT BUDGET AND 14.4 PERCENT FOR FISCAL LOAN AND INVESTMENT PROGRAM). TAX REVENUES CONSERVAIVELY ESTIMATED TO INCREASE BY 24.3 PERCENT JFY 74 EVEN AFTER INCORPORATING LARGEST PERSONAL INCOME TAX CUT ON RECORD. BOJ DISCOUNT RATE UPPED FOR FIFTH TIME DEC 22 TO 9 PERCENT. BOJ WINDOW GUIDANCE ON BANK LOANS WAS FURTHER TIGHTENED WITH GROWTH FOR JAN-MAR TO BE 34.6 PERCENT LESS THAN CORRESPONDING INCREASE SAME QUARTER YEAR AGO. IN ADDITION, MOF IMPOSING "SELECTIVE LENDING" GUIDELINES WHICH ESTABLISH LENDING PRIORITIES BY ECONOMIC SECTOR TO BE FOLLOWED BY BANKS. SECURITY DEALERS URGED TO LIMIT SEVERELY NEW ISSUES AS ADDITIONAL RESTRAINT ON CORPORATE BORROWING. PRICE STABILIZATION AND ANTI-HOARDING BILL PASSED BY PARLIAMENT LATE DEC (TOKYO 15634) BUT ENFORCEMENT IS PROVING DIFFICULT IN VIEW OF COMPLEX JAPANESE DISTRIBUTION SYSTEM AND LACK OF ADEQUATE STATISTICAL INFORMATION. BILL CONTAINS NO STANDBY AUTHORITY FOR MANDATORY PRICE CONTROL PROGRAM AS IN U.S. LEGISLATION. NEED FOR EXCESS PROFITS TAX TO CURB PRICE RISES BEING ADVOCATED BY MITI VICE MINISTER. LAST WEEK'S "GENTLEMEN'S AGREEMENT" BY THE FOUR MAJOR BUSINESS ORGANIZATIONS NOT TO INCREASE PRICES ALREADY BEING IGNORED BY JAPAN'S GIANT CORPORATIONS. THEREFORE, GOJ JAW-BONING EFFORT PROVING GENERALLY

UNSUCCESSFUL.

5. FOLLOWING IS RESPONSE TO REFTEL A, PARA 6B - TRADE POLICY: GOJ HAS TO DATE TAKEN RELATIVELY RELAXED ATTITUDE TOWARD JAPAN'S INTERNATIONAL TRADE AS IT IS AFFECTED BY ENERGY CRISIS. GOJ HAS PLACED BAN ON ALL EXPORTS OF POL PRODUCTS, BUT THIS HAS HAD VERY SMALL EFFECT IN LIGHT LIMITED PRE-CRISIS EXPORTS IN THIS SECTOR. IT HAS TAKEN NO OTHER POLICY MEASURES EITHER TO RESTRICT OR EXPAND IMPORTS OR EXPORTS. PRIOR TO OIL CRISIS, IN EFFECT ALLEVIATE DOMESTIC INFLATIONARY PRESSURES, MITI INFORMALLY URGED FIRMS IN SEVERAL INDUSTRIES, PARTICULARLY STEEL, TO GIVE PREFERENCE TO ORDERS FROM DOMESTIC FIRMS. GOJ WISHED AVOID EXPORT LIMITED OFFICIAL USE

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PAGE 03 TOKYO 00847 02 OF 04 211045Z

CONTROLS AT ALMOST ALL COST IN VIEW ITS CONCERN ABOUT EXPORT CONTROLS ON RAW MATERIALS AND AGRICULTURAL PROEUCTS THAT MIGHT BE INTRODUCED BY ITS TRADITIONAL SUPPLIERS. RATHER THAN PLACE LIMITATIONS ON EXPORTS, GOVT RECENTLY HAS SHOWN CONCERN OVER FACT THAT DOMESTIC DEMAND HAS SOAKED UP CERTAIN COMMODITIES THAT WOULD NORMALLY HAVE BEEN EXPORTED. THIS CONCERN HAS ARISEN FROM FOREIGN POLICY CONSIDERATIONS AND RECENT TANAKA SEA TRIP HAS HIGHLIGHTED FOR JAPANESE NEED TO DEMONSTRATE THAT JAPAN IS DEPENDABLE SUPPLIER OF GOODS AND SERVICES. GREATEST CONCERN IS CENTERED IN FIRMS DEPENDENT ON BASIC MATERIAL IMPORTS WHO WOULD BE MOST HEAVILY HIT BY EXPORT CONTROLS ON PART OF SUPPLYING COUNTRIES, GOJ HAS ALREADY TAKEN ACTION TO ASSURE SUPPLIES OF CERTAIN MATERIALS TO SAUDI ARABIA AND IRAN AND IS CONSIDERING WHAT SIMILAR ACTIONS IT MIGHT TAKE WITH RESPECT TO SEA. CURRENT DEBATE IN JAPAN CENTERS AROUND NEED OR LACK OF NEED FOR INTENSIFICATION OF EXPORT PROMOTION ACTIVITIES. MITI BUREAUCRATS, HEADED BY THEIR MINISTER NAKASONE, HAVE BEGUN TO CALL FOR GREATER EFFORTS TO PUSH JAPAN'S EXPORTS TO COVER INCREASED COST OF OIL IMPORTS. THESE VIEWS HAVE BEEN SUPPORTED BY SOME SEGMENTS OF BUSINESS COMMUNITY. SOLID STAFF ECONOMIST FOR FEDERATION OF ECONOMIC ORGANIZATIONS (KEIDANREN), KAZUO, NUKAZAWA, HAS TOLD EMBOFF THAT MAJORITY OPINION WITHIN KEIDANREN IS OPPOSED TO RENEWED EXPORT DRIVE. HE DESCRIBES THOSE ADVOCATING SUCH A COURSE FROM BUSINESS SIDE AS GRAND-FATHERS WHO CAN ONLY SEE RETURN TO POLICIES THAT WERE EFFECTIVE IN YEARS PAST. NUKAZAWA STATES THAT MAJORITY OF BUSINESS COMMUNITY BELIEVE THAT IN PERIOD OF WORLD SHORT-AGE JAPANESE INDUSTRY CAN SELL WHATEVER IS AVAILABLE. PROBLEM WILL BE TO FREE SUPPLIES FOR EXPORT. IT SEES EXPORT PROMOTION DRIVE BY GOVT AS HAVING LITTLE PRACTICAL EFFECT AND AS RUNNING RISK OF ANTAGONIZING

JAPAN'S TRADING PARTNERS. JAPAN'S TRADE PROSPECTS IN COMING YEAR BEING REPORTED SEPTEL.

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PAGE 01 TOKYO 00847 03 OF 04 211115Z

13

ACTION EA-14

INFO OCT-01 EUR-25 ISO-00 CIAE-00 DODE-00 PM-07 H-03

INR-10 L-03 NSAE-00 NSC-10 PA-04 RSC-01 PRS-01 SPC-03

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XMB-07 OPIC-12 CIEP-02 LAB-06 SIL-01 OMB-01 CEA-02

SCI-06 FEA-02 INT-08 DRC-01 /198 W

----- 033853

PR 210845Z JAN 74

FM AMEMBASSY TOKYO

TO SECSTATE WASHDC PRIORITY 9390

INFO AMEMBASSY BERN

AMEMBASSY BONN

AMEMBASSY BRUSSELS

AMEMBASSY CANBERRA

AMEMBASSY THE HAGUE

AMEMBASSY HONG KONG

AMEMBASSY LONDON

AMEMBASSY LUXEMBOURG

AMEMBASSY PARIS

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LIMITED OFFICIAL USE SECTION 3 OF 4 TOKYO 00847

STATE ALSO FOR T/IEP

6. CURRENT ECONOMIC SITUATION: CONTRARY TO PREVIOUS EXPECTATIONS, INDUSTRIAL PRODUCTION (MANUFACTURING AND MINING, SEASONALLY ADJUSTED) IN FOURTH QUARTER 73 CONTINUED TO SHOW GAINS OF PERHAPS 1.6 PERCENT OVER THIRD

QUARTER. PRODUCTION PROBABLY PEAKED IN NOV WHICH PRELIMINARY ESTIMATES SHOW AT 135.2 (1970-100). LIMITED OFFICIAL USE

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PAGE 02 TOKYO 00847 03 OF 04 211115Z

FRAGMENTARY INFORMATION FOR DEC SUGGESTS TO SENIOR BOJ OFFICIALS THAT INDEX MAY DI 5 PERCENT IN DEC AND ANOTHER 2.5 PERCENT IN JAN 74. THIS WOULD BRING JAN PRODUCTION RATE BELOW 124 WHICH ABOUT SAME AS FEB-MAR 73 AVERAGE. FURTHER OUTPUT DECLINES LIKELY IN NEXT COUPLE MONTHS IN VIEW OF TIGHTER ENERGY CONTROLS FOR FEB (TOKYO 601, 631). OFFICIALS GENERALLY NOT PESSIMISTIC ABOUT RECENT AND PROSPECTIVE PRODUCTION DECLINES AND ANTICIPATE PRODUCTION PICK UP AGAIN BY EARLY SECOND QUARTER. CURRENT OPTIMISM FOLLOWS INTEN-

SIVE INTERAGENCY DISCUSSION OF REVISION OF OFFICIAL GNP AND B/P OUTLOOK, WHICH ORIGINALLY RELEASED DEC (TOKYO 63). REVISION NECESSARY TO TAKE ACCOUNT OF DEC OIL PRICE HIKES AND JAN YEN DEVALUATION.

7. REVISED OFFICIAL FORECAST: GOJ OFFICIAL FORECAST ALWAYS HIGHLY CONSERVATIVE. AND IS USED BY MOF AS TACTIC FOR HOLDING DOWN GROWTH IN BUDGETARY EXPENDI-TURE. REVISION OF ORIGINAL FORECAST (COLUMN GOJ PARA 8 BELOW) REPORTED TO HAVE INVOLVED CONSIDERABLE INTERAGENCY HAGGLING ABOUT WHAT GOJ SHOULD SAY TO PUBLIC AND OPPOSITION IN PARLIAMENTARY BUDGET DEBATE. THUS, REVISION (WHICH DID NOT AFFECT REAL GNP GROWTH, BUT PRIMARILY INFLATION RATE AND B/P COMPONENTS) FORE-CAST HEAVILY INFLUENCED BY PURELY POLITICAL CONSIDERA-TIONS AND MAY EXPLAIN IN PART WEAK JAPANESE DEL PER-FORMANCE AT OECD SHORT-TERM FORECASTERS MEETING (OECD PARIS 1530). WHATEVER THE FORECAST MAY PROJECT, OFFICIALS IN THEIR TALKS WITH EMB OFFICERS ARE BY NO MEANS GLOOMY NOR ARE THEY PAINTING DISMAL PICTURES. EMBASSY HOLDING TO ITS OWN FORECAST OF 5 PERCENT REAL GNP GROWTH IN CY 74 CONTAINED IN RECENT ECONOMIC TRENDS REPORT BUT PROSPECT NOW IS FOR HIGHER THAN 14 PERCENT INFLATION RATE PREVIOUSLY FORECAST. EPA OFFICIAL CONCEDES REVISED GOJ FORECAST NOW ASSUMES 5 PERCENT REAL FORECAST. THUS, PROSPECT IS FOR SUBSTANTIAL EXPORT GROWTH (WHICH CONFIRMED BY LOCAL BUSINESSMEN) WHICH WILL MITIGATE IMPACT ON PRODUCTION AND OUTPUT OF DEFLATING DOMESTIC DEMAND.

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PAGE 03 TOKYO 00847 03 OF 04 211115Z

8. FOLLOWING IS RESPONSE TO REFTEL A. PARA 6C. POST-DECEMBER PROJECTTIONS: PROJECTION BY JAPAN ECONOMIC RESEARCH COUNCIL (JERC) GENERALLY CONSIDERED QUITE RELIABLE BY EMBASSY. RECENT DEC FORECAST REPORTED TOKYO 15602 AND A-992 DATED 12/21/73. ONLY A FEW MAJOR BANKS AND RESEARCH HOUSES HAVE RELEASED POST-DEC PROJECT-IONS OF GNP AND B/P. EMBASSY CAUTIONS THAT SUCH FORE-CASTS IN PAST HAVE NOT BEEN VERY RELIABLE, ESPECIALLY B/P OUTLOOK. ESTIMATES OF LONG TERM CAPITAL EXPORTS MERELY GUESSES SINCE MUCH DEPENDS ON GOJ FOREIGN EXCHANGE CONTROL POLICIES. THESE FORECASTS, HOWEVER, INDICATE GENERAL SENTIMENT OF CURRENT ECONOMIC PROSPECTS ON PART OF BUSINESS. PROJECTIONS MADE BY THREE MAJOR BANKS AND TWO RESEARCH INSTITUTES DETAILED TO EXTENT AVAILABLE IN TABLE BELOW. GENERAL ASSUMPTIONS MADE IN COMPUTING FORECASTS ARE AS FOLLOWS: (1) TOTAL CRUDE OIL IMPORTS FOR JFY 1974 TO BE APPROXIMATELY SAME LEVEL OR SLIGHTLY GREATER THAN ASSUMED FOR JFY 1973, E.G. SUMITOMO BANK ASSUMES 300 MILLION KILOLITERS: (2) BOJ TIGHT MONETARY POLICY TO CONTINUE WELL INTO JFY 1974; (3) YEN/DOLLAR PARITY TO REMAIN NEAR YEN 300 DOLLAR; (4) EXPECTATION OF GENERAL WAGE INCREASE IN APRIL 1974 OF 20-25 PERCENT. HEADINGS IN TABLE BELOW ARE KEYED AS FOLLOWS: A - DAIWA BANK; B - NATIONAL ECONOMIC RESEARCH ASSOCIATION; C - NOMURA RESEARCH INSTITUTE (WHICH SUBSEQUENTLY REVISED ITS FORECAST FOR REAL GNP TO PLUS 5 PERCENT FROM 3.1 PERCENT SHOWN IN TABLE); D - BANK OF TOKYO; E - SUMITOMO BANK; GOJ - REVISED OFFICIAL GOJ (I.E. EPA).

(PERCENT CHANGE JFY 73/74)

ITEM A B C D E GOJ
GNP/REAL 3.1 2.4 2.8 3.1 3.5 2.5
GNP/NOMINAL 17.9 15.3 16.9 13.2 21.3 12.9
DEFLATOR 14.4 12.6 13.7 9.8 17.1 10.1
WPI 15.1 12.2 15.5 11.0 18.5 14.6
CPI 14.2 16.1 17.4 9.5 18.6 9.6
IND. PRODN. 2.5 2.2 1.5 5.0 -- 1.0

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PAGE 04 TOKYO 00847 03 OF 04 211115Z

A D E GOJ

EXPORTS 44.4 48.1 48.3 47.1

IMPORTS 42.0 42.5 44.8 43.7

TRADE BALANCE 2.4 :.6 3.5 3.4

CUR. ACCT. -1.6 1.4 -1.0 -0.45

BASIC BAL. -6.6 -3.7 -5.8 -4.85 OVERAL BAL. -7.1 -3.7 -6.1 ---

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PAGE 01 TOKYO 00847 04 OF 04 211126Z

13

ACTION EA-14

INFO OCT-01 EUR-25 ISO-00 CIAE-00 DODE-00 PM-07 H-03

INR-10 L-03 NSAE-00 NSC-10 PA-04 RSC-01 PRS-01 SPC-03

SS-20 USIA-15 AID-20 COME-00 EB-11 FRB-02 TRSE-00

XMB-07 OPIC-12 CIEP-02 LAB-06 SIL-01 OMB-01 CEA-02

SCI-06 FEA-02 INT-08 DRC-01 /198 W

----- 033925

PR 210845Z JAN 74

FM AMEMBASSY TOKYO

TO SECSTATE WASHDC PRIORITY 9391

INFO AMEMBASSY BERN

AMEMBASSY BONN

AMEMBASSY BRUSSELS

AMEMBASSY CANBERRA

AMEMBASSY THE HAGUE

AMCONSUL HONG KONG

AMEMBASSY LONDON

AMEMBASSY LUXEMBOURG

AMEMBASSY PARIS

AMEMBASSY ROME

AMEMBASSY STOCKHOLM

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LIMITED OFFICIAL USE SECTION 4 OF 4 TOKYO 00847

STATE ALSO FOR T/IEP

9. ECONOMETRIC ANALYSIS OF OIL SHORTAGE IMPACT: REPUTABLE ECONOMETRICIAN AKIRA YAJIMA, FORMERLY WITH OECD, HAS JUST PUBLISHED RESULTS FOR ECONOMIC RESEARCH INSITITUTE, CENTRAL RESEARCH INSTITUTE OF ELECTRIC POWER INDUSTRY, MEASURING EFFECT ON GNP AND INDUSTRIAL PRODUCTION GROWTH UNDER VARYING ASSUMPTIONS ABOUT OIL IMPORTS LIMITED OFFICIAL USE

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PAGE 02 TOKYO 00847 04 OF 04 211126Z

FOR 1974, STUDY UTILIZES ECONOMIETRIC MODEL FOR DEMAND COMPONENTS AND INPUT/OUTPUT TABLE TO ESTABLISH SUPPLY CONSTRAINTS, STUDY ASSUMED THAT ANY SHORT-FALL IN SUPPLY OVER DEMAND WOULD BE MET BY REDUCTIONS IN INVENTORIES (I.E. ONLY DEMAND SECTOR TO BE AFFECTED). WHILE THIS ASSMPTION HIGHLY RESTRICTIVE, BOJ ECONOMIETRICIAN EGUCHI SAYS BOJ RESULTS UNDER LESS RESTRICITVE ASSUMPTIONS (I.E. ALLOCATING SHORTAGES AMONG VARIOUS DEMAND COMPON-ENTS) QUITE SILILAR TO THOSE OF YAJIMA. HIGHLIGHTS OF THOSE RESULTS AS FOLLOWS: CY 1973 OIL IMPORTS ESTIMATED AT 280 MIL KILOLITERS (MKL). WITHOUT ANY OIL SUPPLY CON-STRAINTS REAL GNP WOULD HAVE INCREASED 8.7 PERCENT IN CY 1974 AND INDUSTRIAL PRODUCTION (IP) BY 10.6 PERCENT, WHILE OIL IMPORTS WOULD HAVE RISEN BY 13 PERCENT TO 340 MKL. STUDY THEN ANALYZES GNP AND IP RESULTS AT LOWER LEVELS OF OIL IMPORTS WITH FOLLOWING RESULTS: (A) WITH IMPORTS OF 250 MKL, GNP MINUS 1.8 PERCENT AND IP MINUS 6.0 PERCENT FROM 73 LEVEL; (B) WITH OIL IMPORTS 270 MKL. GNP MINUS 0.1 PERCENT IP MINUS 3.1 PERCENT; (C) WITH OIL IMPORTS 280 MKL, GNP PLUS 1.8 PERCENT IP PLUS 0.2 PERCENT; (D) WITH OIL IMPORTS 290 MKL, GNP PLUS 3.0 PERCENT IP PLUS 2.2 PERCENT. ALTERNATIVES C AND ESPECIALLY D PRESENTLY CONSIDERED GENERALLY MORE REALISTIC PROSPECTS BY OFFICIAL AND UNOFFICIAL GNP ESTIMATES.

10. UNEMPLOYMENT (REQUESTED REFTEL A, PARA 6 A AND C):
AS INDICATED IN TOKYO 0667, CURRENT THINKING IN JAPAN BY
THOSE MOST CONCERNED WITH LABOR MATTERS IS THAT SLOWDOWN
IN ECONOMY AS RESULT OF ENERGY CRISIS WILL NOT HAVE UNMANAGEABLE EFFECT ON EMPLOYMENT RATE. EMBOFF DISCUSSED SITUATION
WITH TAKESHI SAKURADA, EXECUTIVE DIRECTOR, JAPAN FEDERATION OF EIMPLOYERS' ASSOCIATION (NIKEIREN). SAKAURADA, WHO
HAS PUBLICLY BEEN ESTIMATING INCREASE IN UNEMPLOYMENT AT AROUND 300,000 AS RESULT ENERGY CRISIS,
AN INCREASE FROM PRESENT 1.4 PERCENT LEVEL TO AS MUCH AS
2 PERCENT, STATED PRIVATE VIEW THAT UNEMPLOYMENT COULD
REACH 3 PERCENT, BUT THIS WAS OUTSIDE LIMIT. HE ADDED

THAT HEAVIEST UNEMPLOYMENT BURDEN WOULD FALL ON MEDIUM AND SMALL INDUSTRY AND ON NEW JOB SEEKERS. KAZUO NUKAZAWA, LIMITED OFFICIAL USE

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PAGE 03 TOKYO 00847 04 OF 04 211126Z

ASSISTANT DIRECTOR OF INTERNATIONAL AFFAIRS DEPARTMENT, FEDERATION OF ECONOMIC ORGANIZATIONS (KEIDANREN), CUR-RENTLY PREDICTING THAT JAPAN'S UNEMPLOYMENT RATE WILL NOT EXCEED OVERALL TOTAL OF 2.4 PERCENT AS RESULT OF PRESENT SITUATION. EMBOFFS HAVE ALSO DISCUSSED SITUATION WITH NUMBER OF UNION OFFICIALS, ALL OF WHOM WERE VERY RELAXED ABOUT POSSIBLE UNEMPLOYMENT AS RESULT OF OIL CRISIS. UNION OFFICIALS WERE OUICK TO POINT OUT.HOW-EVER, THAT MAJORITY OF WORKERS IN SMALL AND MEDIUM SIZED INDUSTRY NOT UNION MEMBERS. ALL SEEMED FEEL THAT GOVERN-MENT AND MAJOR INDUSTRY EMPLOYMENT WOULD BE ONLY SLIGHTLY AFFECTED BY QUOTE OIL SHOCK END QUOTE. MIKEIREN, KEIDANREN AND UNION REPS WERE UNANIMOUS IN THEIR BELIEF THAT EMPLOYEES WOULD SEEK AND RECEIVE LARGE WAGE INCREASE IN SPRING. UNIONS ESTIMATING 30 PERCENT AND MANAGEMENT SIDE CONSIDERS 25 PERCENT INCREASE AS GOOD BALLPARK FIGURE.

11. COMPREHENSIVE REPORTING B/P OUTLOOK (ALSO REQUESTED REF B) WILL FOLLOW IN SEPTEL. SHOESMITH

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Message Attributes

Automatic Decaptioning: X Capture Date: 01 JAN 1994 Channel Indicators: n/a

Current Classification: UNCLASSIFIED

Concepts: PETROLEUM PRODUCTION, IMPORTS, EXPORTS, LESS DEVELOPED COUNTRIES, INFLATION, GNP, FOREIGN MINISTERS MEETINGS, ECONOMIC REPORTS, PRICE INDEXES

Control Number: n/a Copy: SINGLE

Draft Date: 21 JAN 1974 Decaption Date: 01 JAN 1960 Decaption Note: Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: morefirh
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW

Disposition Comment: 25 YEAR REVIE Disposition Date: 28 MAY 2004 Disposition Event: Disposition History: n/a Disposition Reason: Disposition Remarks: Document Number: 1974TOKYO00847 Document Source: CORE

Document Unique ID: 00

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Image Path: ISecure: 1

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Page Count: 11

Previous Channel Indicators:

Previous Classification: LIMITED OFFICIAL USE

Previous Glassinication: Elivine 5 of Tropic 502
Previous Handling Restrictions: n/a
Reference: A. STATE 7324; B. STATE 3452; B. STA, TE 2951
Review Action: RELEASED, APPROVED

Review Authority: morefirh Review Comment: n/a Review Content Flags: Review Date: 10 APR 2002 **Review Event:** Review Exemptions: n/a

Review History: RELEASED <10 APR 2002 by shawdg>; APPROVED <29 MAY 2002 by morefirh>

Declassified/Released US Department of State

Review Markings:

EO Systematic Review 30 JUN 2005

Review Media Identifier: Review Referrals: n/a Review Release Date: n/a Review Release Event: n/a **Review Transfer Date:** Review Withdrawn Fields: n/a

Secure: OPEN Status: NATIVE

Subject: ENERGY: ECONOMIC SITUATION AND OUTLOOK - JAPAN LIMITED OFFICIAL USE

TAGS: EFIN, JA, OECD To: STATE

Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005